

Building Offshore Wind: 70by30 Implementation Plan Presentation followed by Panel Session and Q&A



Ross McNally
Programme Manager
IWEA



Rory Mullan
Director
MullanGrid Consulting



Noel Cunniffe
Head of Policy
IWEA



Peter Lefroy
Project Director
RWE Renewables

Thanks for joining! The webinar will begin shortly. You can submit your questions for the panel through Slido.com now:

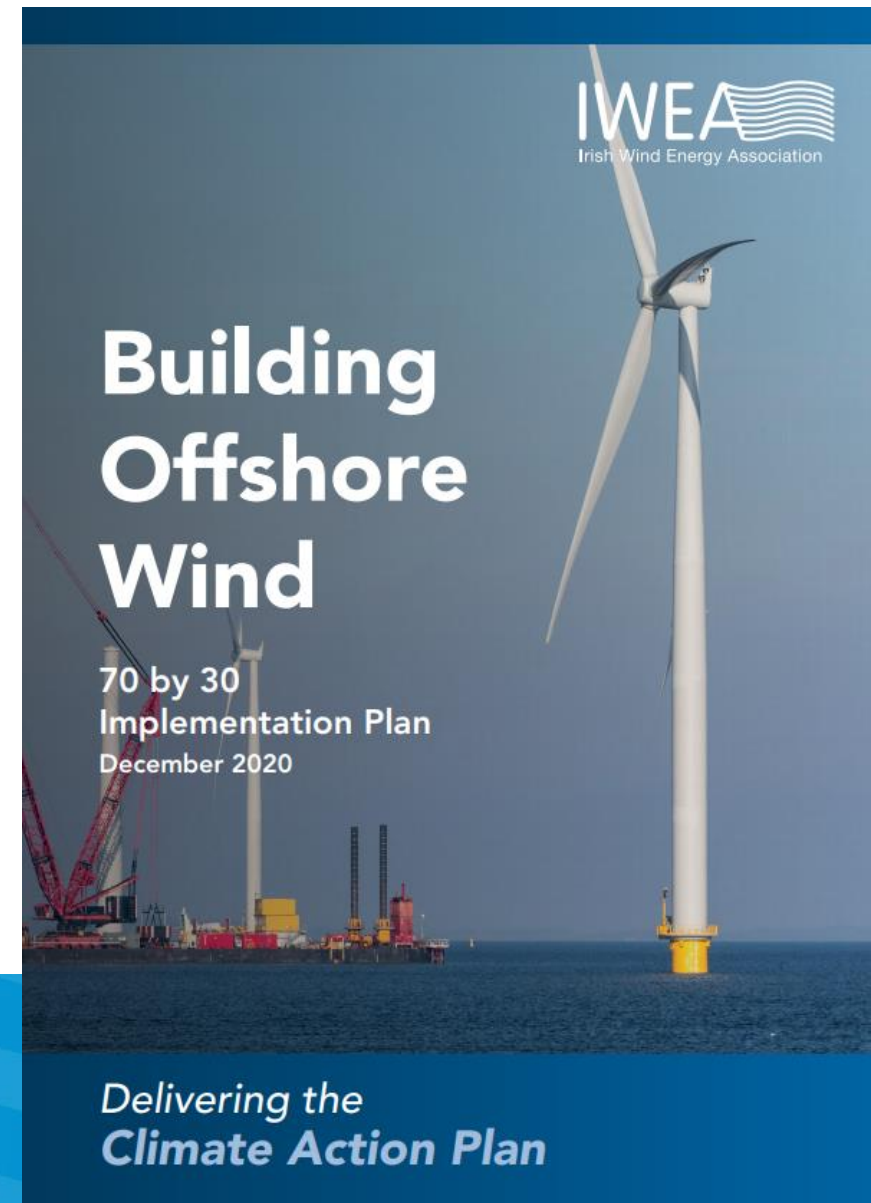
Join at
slido.com
#IWEA





Building Offshore Wind - 70by30 Implementation Plan

10 December 2020



70by30 Implementation Plan

(Four Reports)

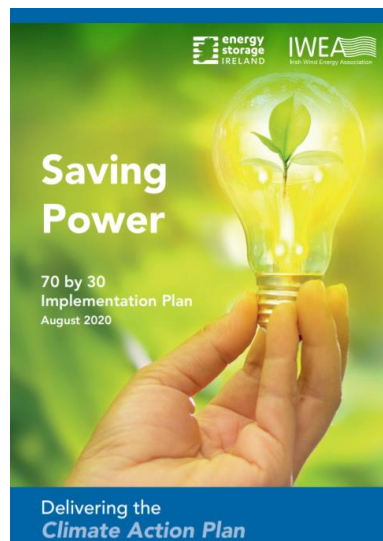
- Saving Money

- [Press Release](#)
- [Report](#)
- [Webinar](#)



- Saving Power

- [Press Release](#)
- [Report](#)
- [Webinar](#)



- Building Onshore Wind

- [Press Release](#)
- [Report](#)
- [Webinar](#)



- Building Offshore Wind

- [Press Release](#)
- [Report](#)
- [Webinar](#)



70by30 Energy will Save the Most Carbon in the Climate Action Plan

2030 Electricity Key Statistics

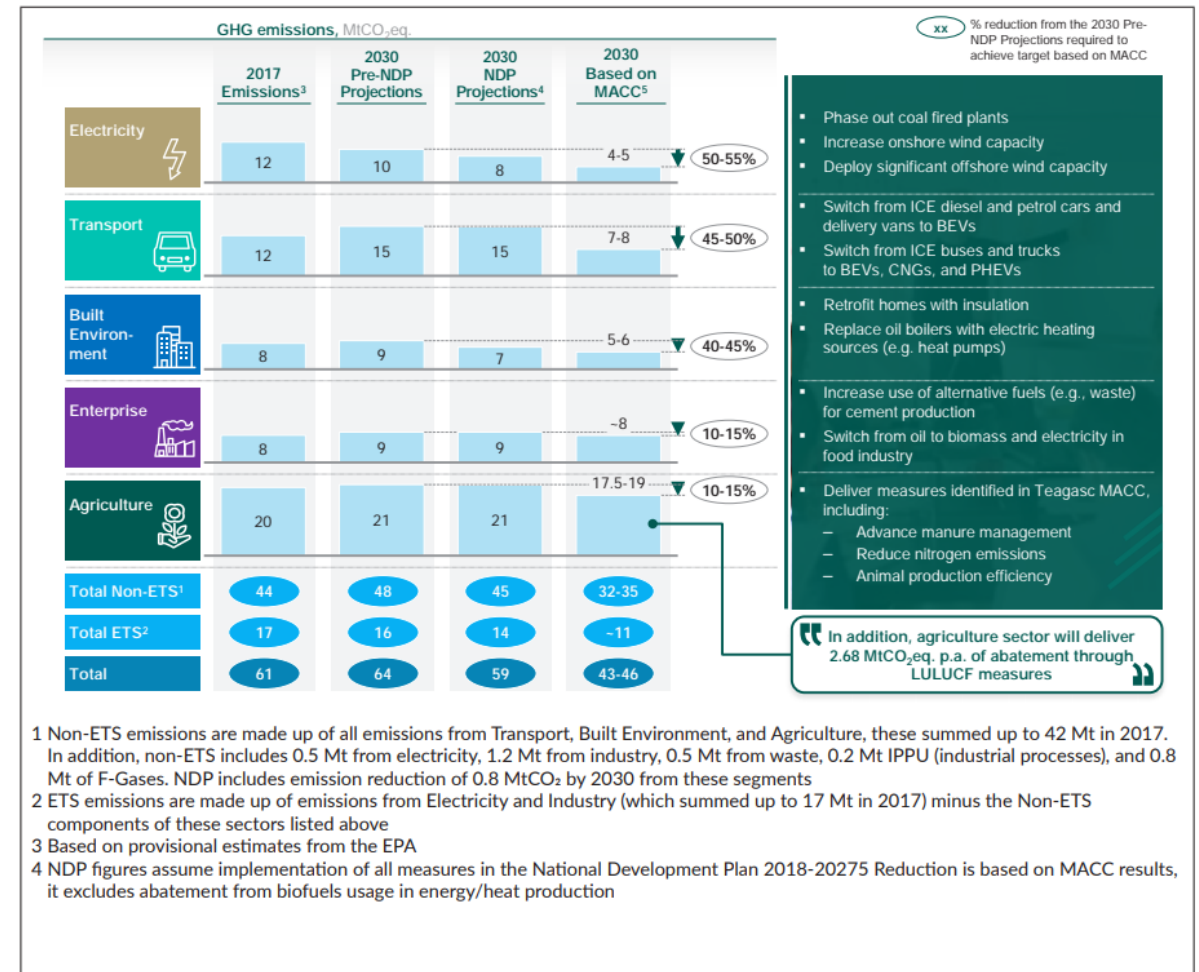
- 70% RES-E
- **5 GW Offshore** Was 3.5GW updated to 5GW in June 2020 →
- **8.2 GW Onshore (vs 4.2 GW in 2020)**
- 0.4 – 1.5 GW Solar
- 600,000 Heat Pumps
- 1 million Electric Vehicles
- **Industry is developing enough projects to hit targets - the supporting systems need to be there**



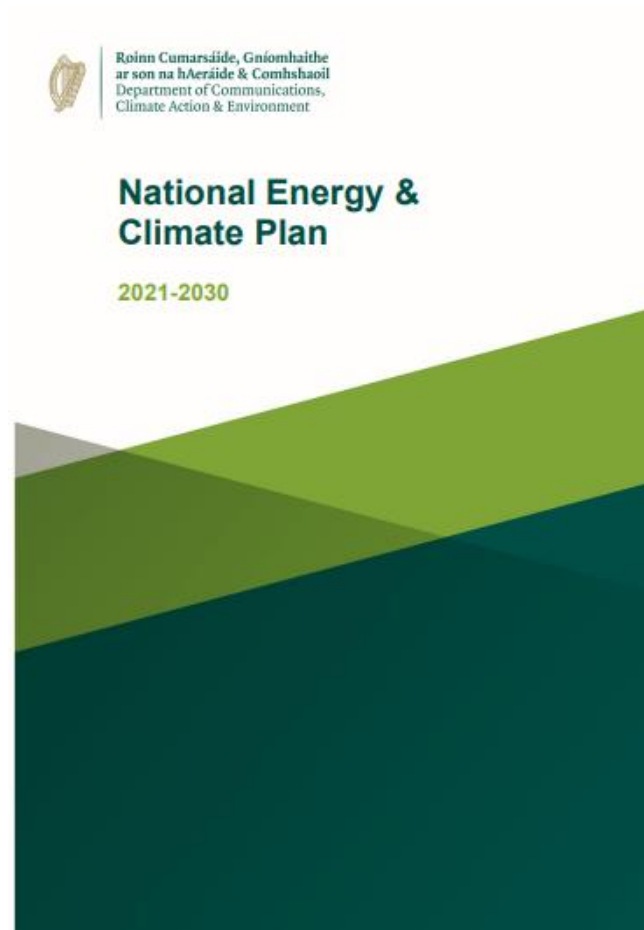
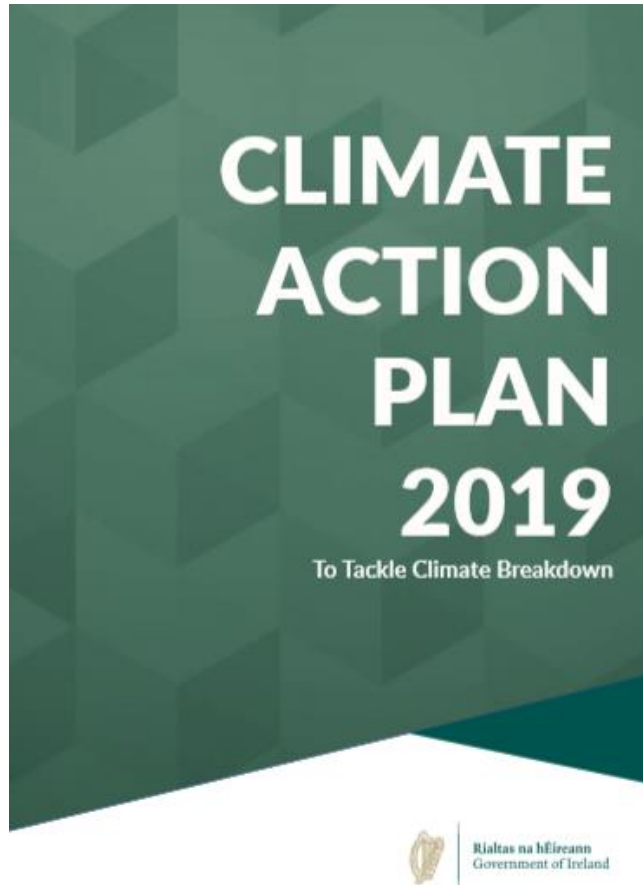
Carbon Emission Savings

- Climate Action Plan aiming to save ~16 Mt by 2030
- 70by30 will save ~8 Mt of carbon by 2030 i.e. 50% of all!
- **Wind will save the most CO2 in the Climate Action Plan**

Figure 4.3 Indicative Sectoral Targets for Ireland to 2030¹⁴



Policy Landscape



IWEA Offshore Wind Pipeline Survey Overview

August 2020



**23 projects in the
Irish offshore wind
pipeline**

**Over 16 GW of
capacity**

**An expected average
project capacity of
over 700 MW**

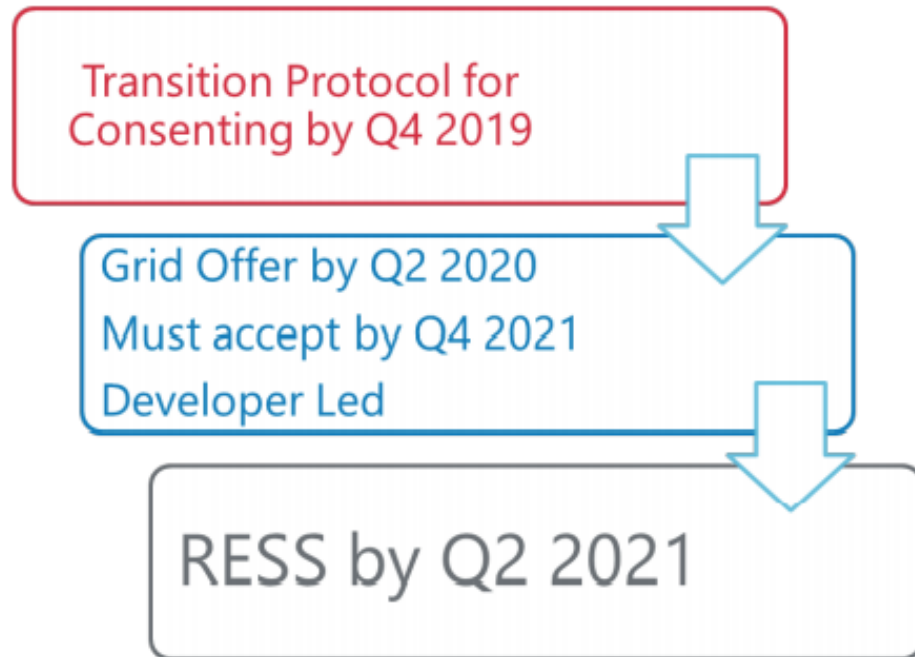
**13 projects
planned for the
Irish Sea**

**6 projects
planned for the
Celtic Sea**

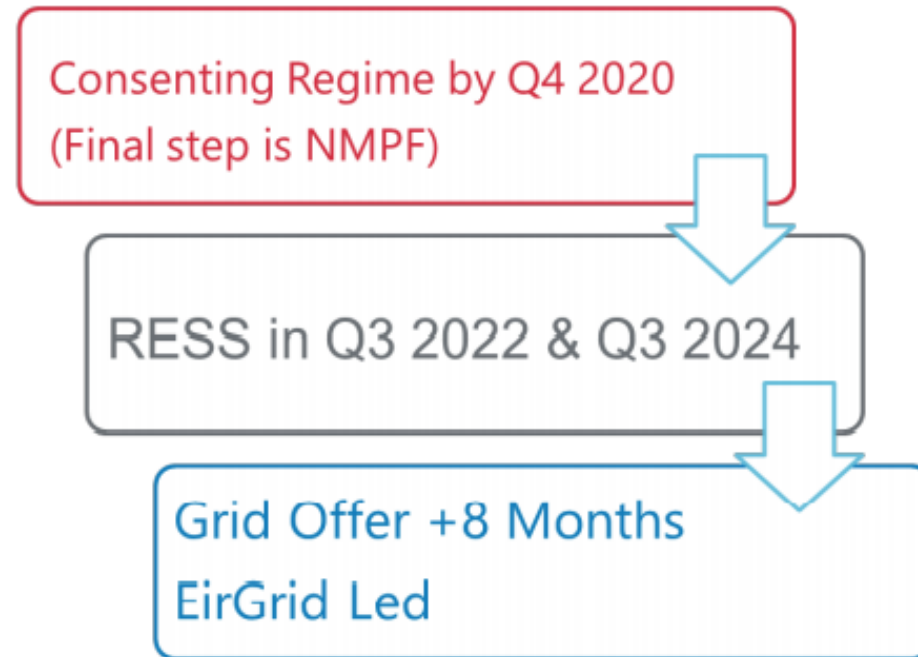
**4 projects
planned for the
Atlantic Ocean**

Key Milestones Climate Action Plan June 2019

Legacy Projects – Vital for 2025

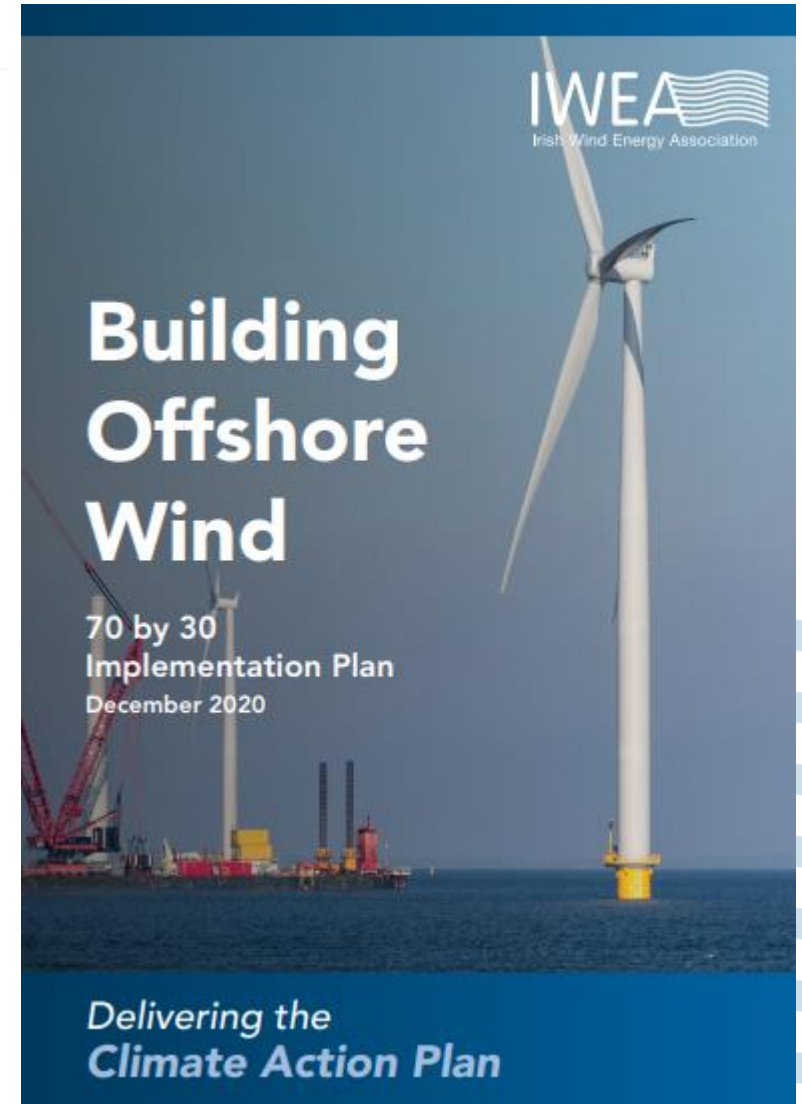


Enduring Projects – Vital for 2030



Key Messages for Building Offshore Wind

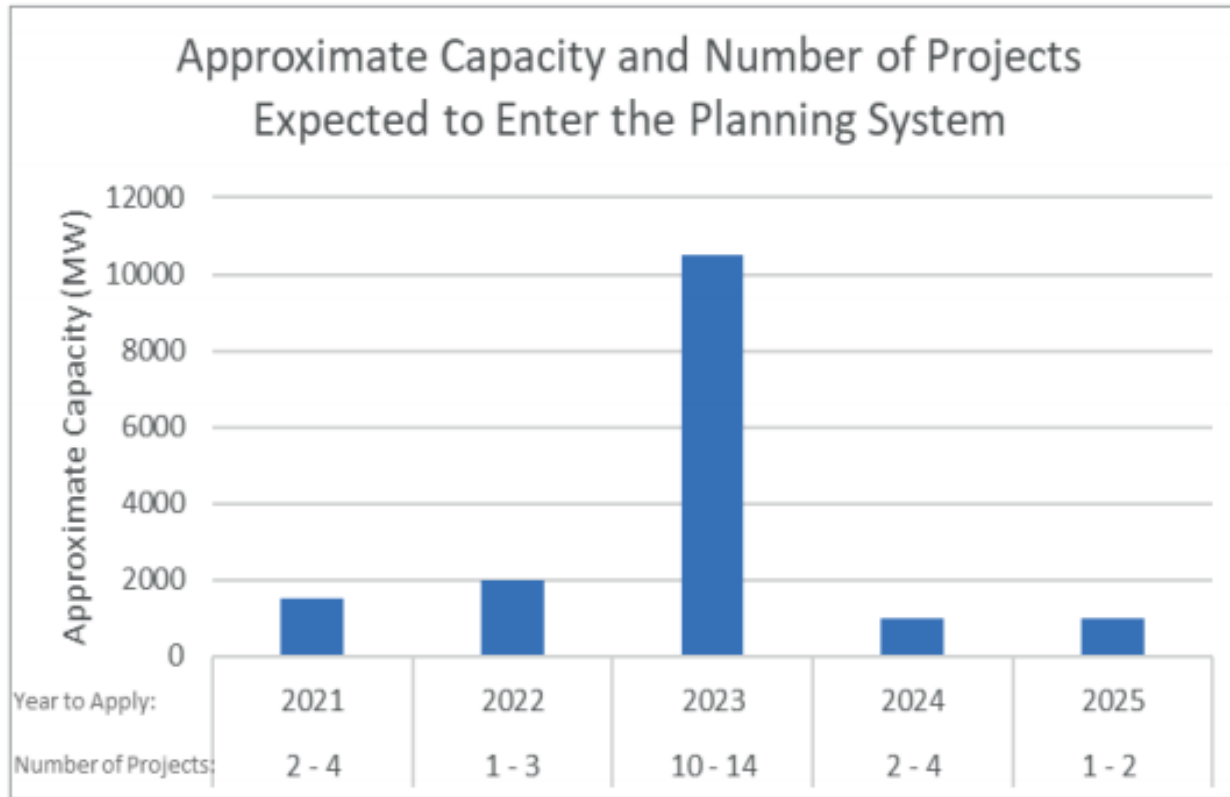
1. If a project does not have planning permission by the end of 2025 it will not be built by the end of the decade
2. We have a pipeline of 16GW but we do not have a planning regime for offshore wind
3. Parallel Grid Development is currently the single biggest challenge facing Ireland's 2030 targets
4. We need urgent, rapid and coordinated policy development for building 5GW by 2030
5. Currently we are destined to fail!



Typical High Level Development Timeline

| Step | Work package | Elements | Timelines |
|------|--|---|--|
| 1. | Early-Stage Assessment | Desktop studies and application for foreshore licence and/or Planning Interest | 1 to 1.5 years. |
| 2. | Site Characterisation | High resolution geophysical and geotechnical drilling campaigns, offshore met ocean and wind resource data collection and modelling. | 1 to 2 years, post completion of work package 1. |
| 3. | Environmental Assessments | Baseline data collection including a minimum of 2 years offshore bird and mammal surveying, seasonal onshore ecological surveys, basic design and EIA preparation and consultation. | 2 to 3 years, can run in parallel to work package 2. |
| 4. | Grid connection | Connection method from TSO confirming specifications and costs, cable route planning, substation design and negotiation of associated landowner agreements. | 2 years, can run in parallel with work packages 2 and 3. |
| 5. | Consents | Planning application, further consultation and decision process including likely oral hearing. | 1 to 1.5 years, post completion of work packages 2, 3 and 4. |
| 6. | Auction preparation | Front end engineering design and supply chain pricing. | 1 year, can run in parallel to work package 5. |
| 7. | Engineering and procurement | Detailed design for supply chain tendering and contracting. | 1 to 2 years, post success in RESS auction. |
| 8. | Financing (Financial Investment Decision or FID) | Debt and equity package negotiation including due diligence. | 1 to 2 years, post success in RESS auction, in parallel with work package 7. |
| 9. | Fabrication | Main components fabrication, turbines, foundations, HV equipment, cables. | 1 to 2 years post FID, depending on supply chain availability. |
| 10. | Construction and commissioning | Offshore foundation, turbine and OHVS installation, onshore cable and HVS construction. | 1 to 3 years, depending on construction methodologies and complexity of grid connection. |

How the model works?



| | Baseline | |
|---|------------|---------|
| | Phase 1 | Phase 2 |
| Planning | | |
| Pre-Planning Attrition | 20% | 30% |
| Planning Success Rate | 60% | 60% |
| Maximum Projects ABP can process per year | 5 | |
| Tier 1 duration ¹⁹ | 2 years | |
| Tier 2 duration | 3 years | |
| Route to Market | | |
| Pre-Auction Attrition | 15% | 15% |
| Percentage of losing capacity in each RESS auction | 50% | 50% |
| RESS Auctions | 2024, 2027 | |
| Auction Capacity Limit | 2 GW | |
| RESS Competition Ratio | 1.7 | |
| Grid Offer and Consenting | | |
| Tier 1 duration | 2 years | |
| Tier 2 duration | 3 years | |
| FID, Wind Farm and Grid Delivery | | |
| Phase 1 of construction before energisation begins | 3 Years | |
| Phase 2 of construction (with energisation in parallel) | 1 Year | |

Baseline

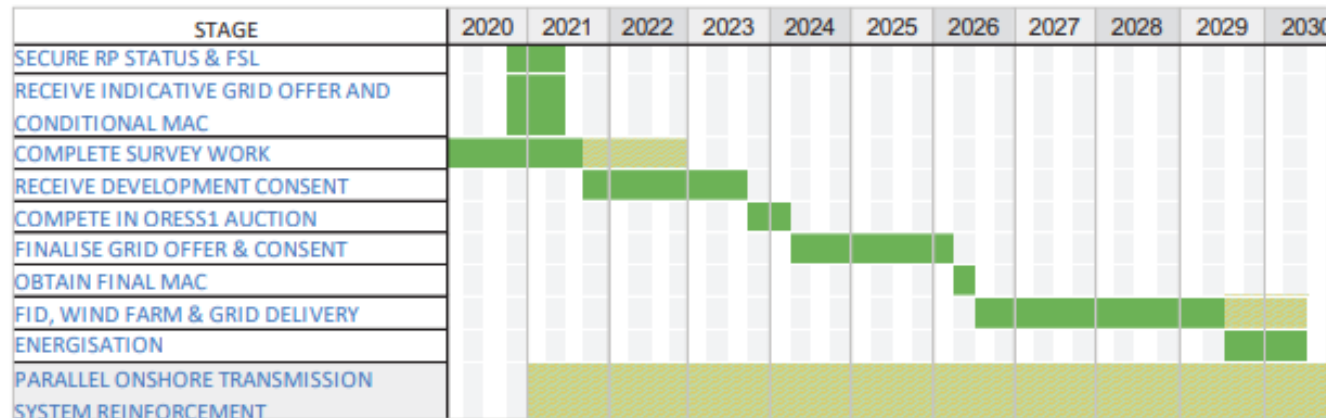


Figure 9: Baseline timeline assumed for Phase 1 Projects.

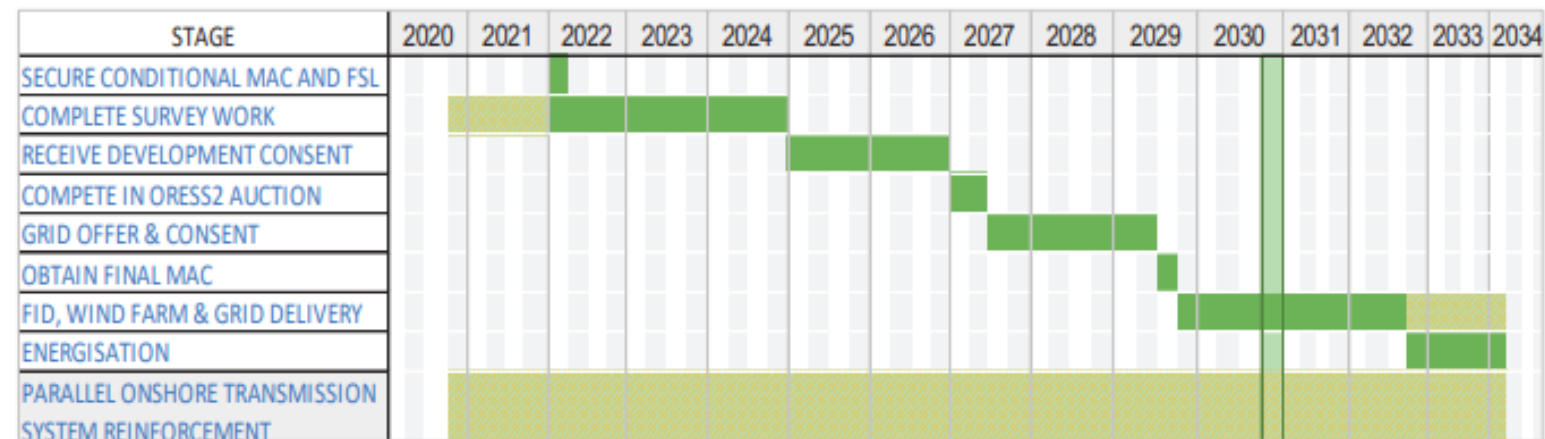
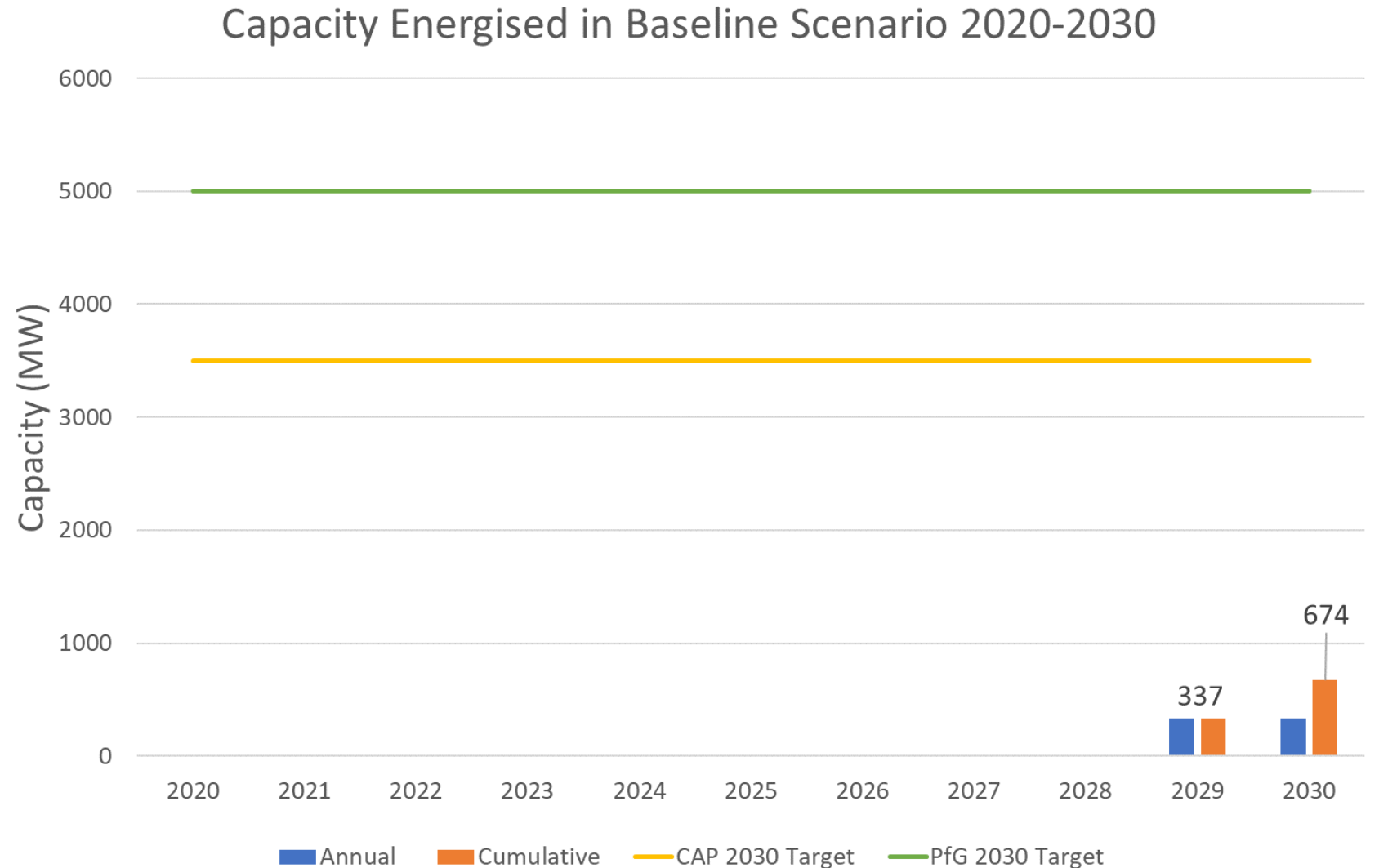


Figure 10: Baseline timeline assumed for Phase 2 Projects.

Baseline Scenario Results - We have work to do...

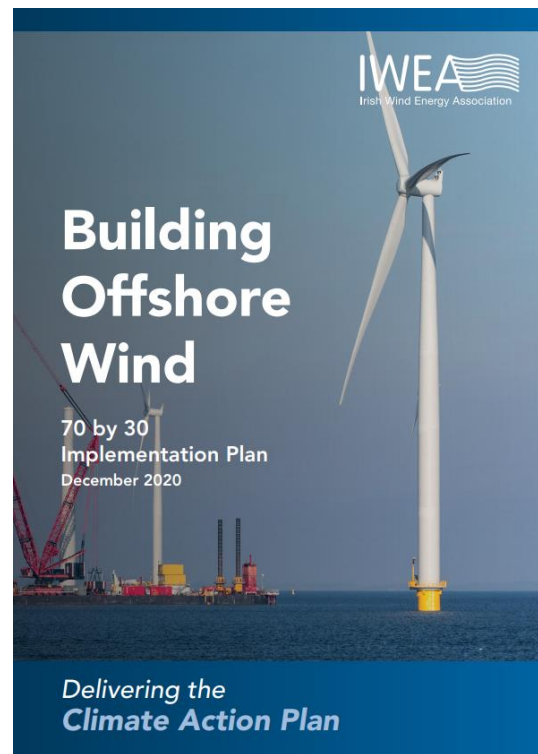
Baseline Scenario results show that only **674 MW** of offshore capacity will deliver by 2030 unless we see Policy Improvements across:

- Planning
- Grid Connections
- Route-to-Market and
- Grid Capacity



Building Offshore Wind:

Key Policy Improvements for Consenting



| Policy Improvement (PI) | Brief Description of What's Needed | Lead | Supporting Role | Next Step | Target Date | Additional Capacity in 2030 vs BASE scenario of 674 MW* |
|---|---|------------|-----------------|--|-------------|---|
| PI1: Obtain Foreshore Licences by Q4 2021 | A planning application typically requires at least two years of environmental surveys, but these can only be completed once a project has a foreshore licence, so any project that has to be delivered before 2030 must have a licence by 2021. | DHLGH | DECC, DPER | Ensure sufficient resources are available to issue foreshore licences for all projects that can deliver pre-2030. | Q4 2021 | Not Modelled |
| PI2: Complete National Marine Planning Framework by Q4 2020 | The National Marine Planning Framework should be finalised and in place by Q4 2020 so projects can apply for consent through the MPDM in 2021 | DHLGH | DECC | Conclude National Marine Planning Framework consultation by updating based on feedback received. | Q4 2020 | +330 MW |
| PI3: Enact MPDM Bill by Q1 2021 | The MPDM and all secondary legislation must be enacted by Q1 2021 to allow Phase 1 Projects to progress and Phase 2 Projects to enter the consent process | DHLGH | DECC | Complete pre-legislative scrutiny of the General Scheme before the end of the year and prioritise the final Bill for passage in early 2021. Progress Secondary Legislation and Offshore Guidelines. | Q1 2021 | |
| PI4: ABP Planning Resources and Decision Timelines | An Bord Pleanála must be sufficiently resourced to process the significant number of projects that will apply for planning consent over the next number of years in a timely manner | ABP, DHLGH | DPER | Add at least 10 new people to ABP with appropriate skillsets for offshore wind & begin engaging with offshore projects. ABP should have statutory timelines for planning decisions. | Q4 2020 | +562 MW |

PI1: Foreshore Licenses & Exclusivity (e.g. via Conditional MAC) by Q4 2021

1. Issues

- a) FL requirement
- b) Survey windows
- c) 2021 at the latest

2. Solution

- a) Phase 1 and facilitating 2030
- b) Resourcing is key
- c) Exclusivity

Table 5: Foreshore Unit Prioritisation of ORE site investigation cases.

| Priority Level | Type of Project |
|----------------|---|
| 1. | Relevant Projects (Phase 1), projects with an existing ORE lease, Interconnectors |
| 2. | National test site or other strategic infrastructure |
| 3. | Projects on the East Coast (Louth to Wexford) |
| 4. | Celtic Sea Inc. Cork & Kerry |
| 5. | West Coast |

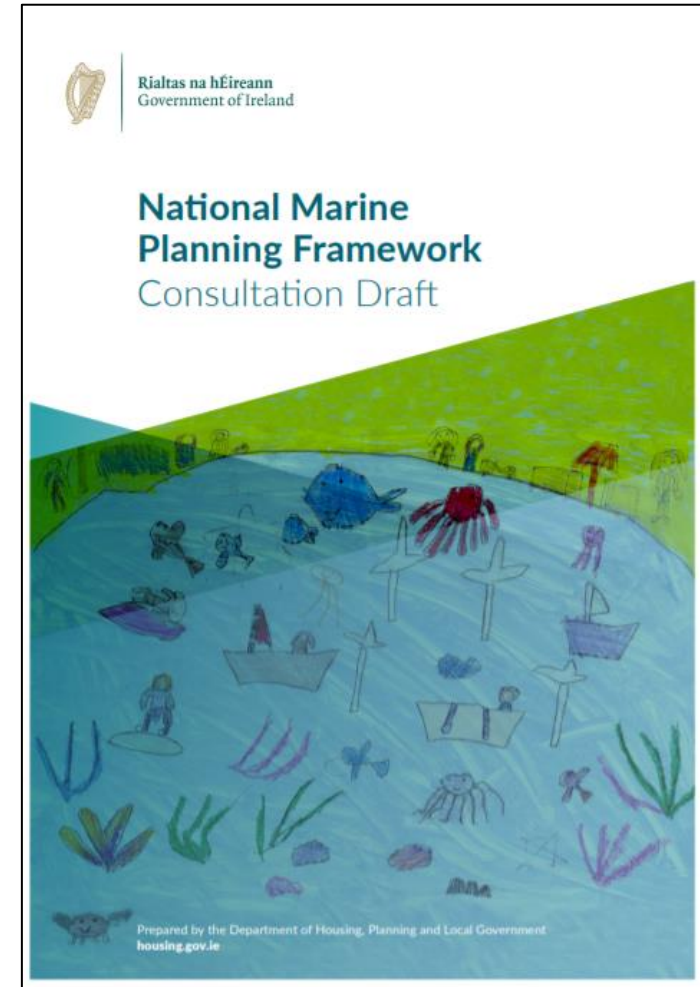
PI2: Complete NMPF by Q4 2020

1. Issues

- a) MSFD directing MSP
- b) Co-existence
- c) Sets direction for maritime development

1. Solution

- a) Final Plan by Q4 2020 as per CAP
- b) MSP in place by 31 March 2021



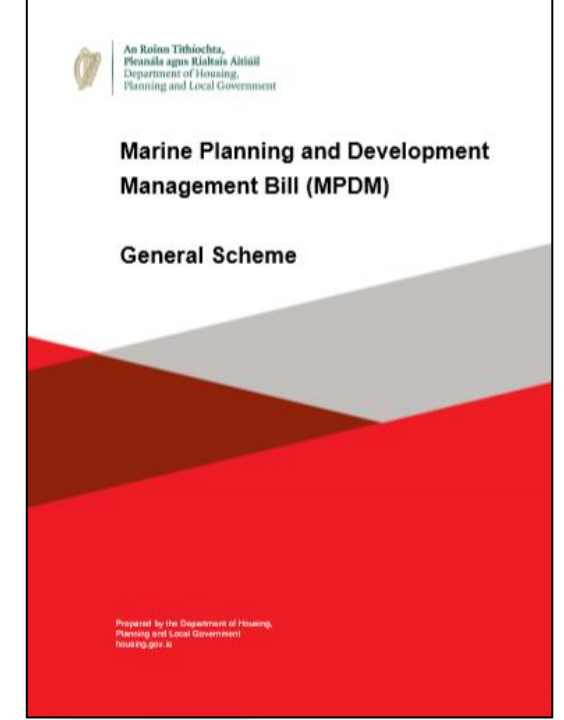
PI3: Enact MPDM Bill by Q1 2021

1. Issues

- a) Challenges relating to Heads of Bill
- b) Urgency

1. Solution

- a) Enactment by Q1 2021
- b) Design envelope flexibility
- c) Streamlining to reduce the time to deliver projects
- d) Milestones for the MAC



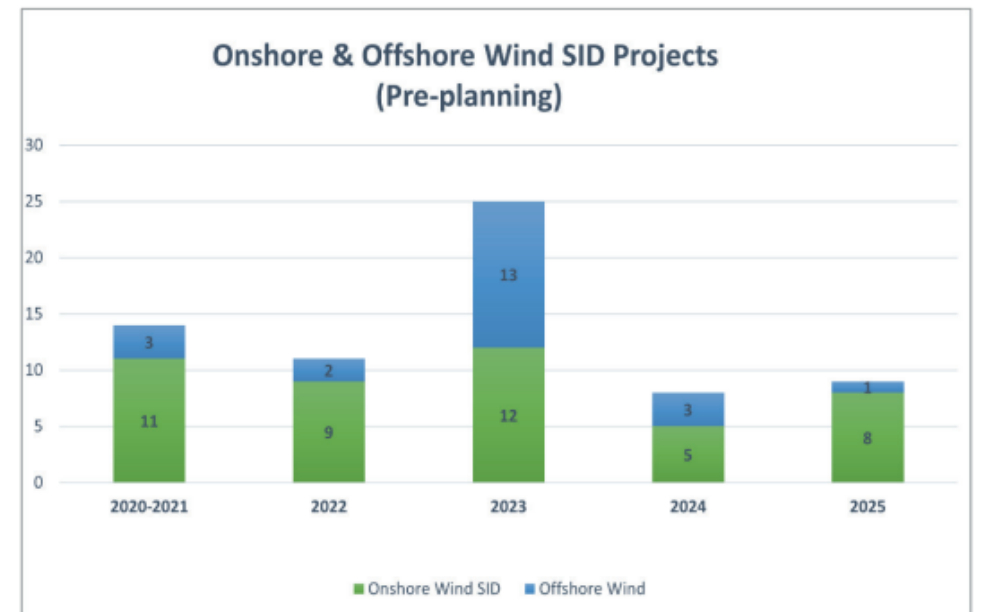
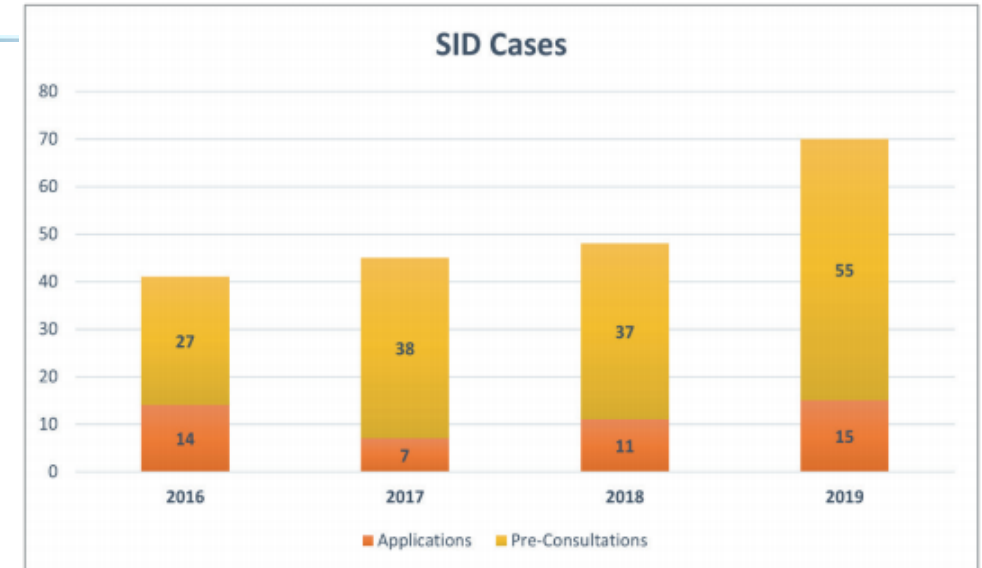
PI4: ABP Resources for Average Decisions in 1.5 Years

1. Issues

- a) Increased volume
- b) Project scale
- c) Project complexity

2. Solution

- a) Resource Roadmap
- b) ABP planning decisions in 1.5 years



Policy Improvements - Offshore Consenting

PI1

Issue **Foreshore Licences** and exclusivity for the seabed to all 2030 projects by **Q4 2021**

PI2

Complete the **National Marine Planning Framework** (NMPF) by **Q4 2020**

PI3

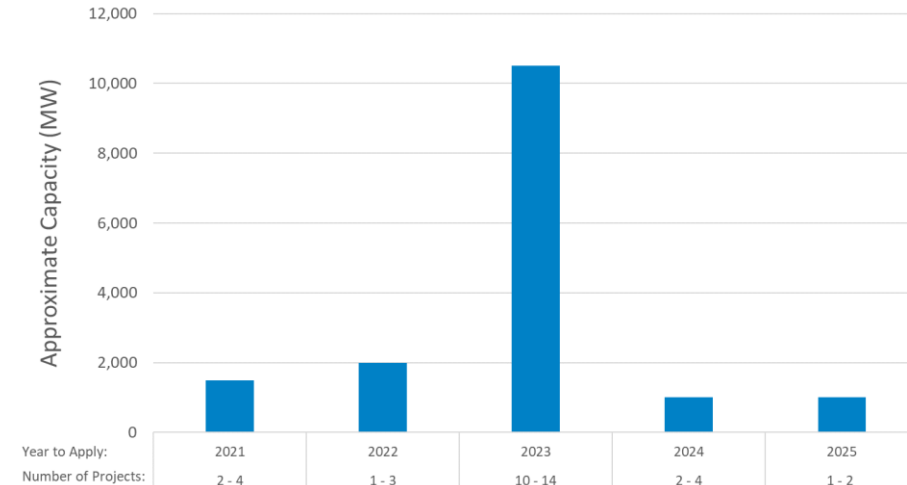
Enact the **Marine Planning and Development Management** (MPDM) Bill by **Q1 2021**

PI4

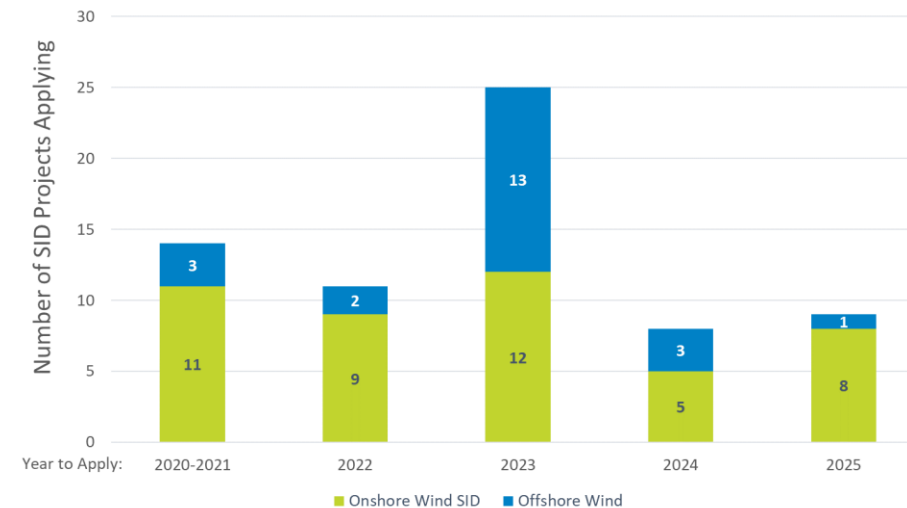
An Bord Pleanála will need **sufficient resources** so they can make decisions on planning applications in **1.5 years on average**

Result: Offshore Consenting Policy Improvements **deliver an additional 890 MW by 2030** compared to Baseline Scenario

Approximate Capacity and Number of Projects Expected to Enter the Planning System



Forecasted Onshore & Offshore Wind SID Applications



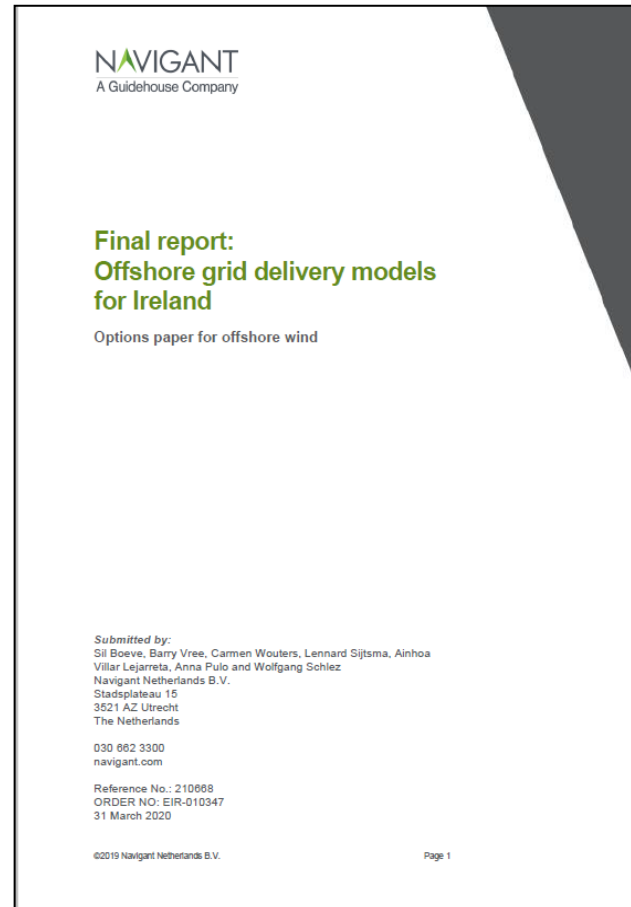
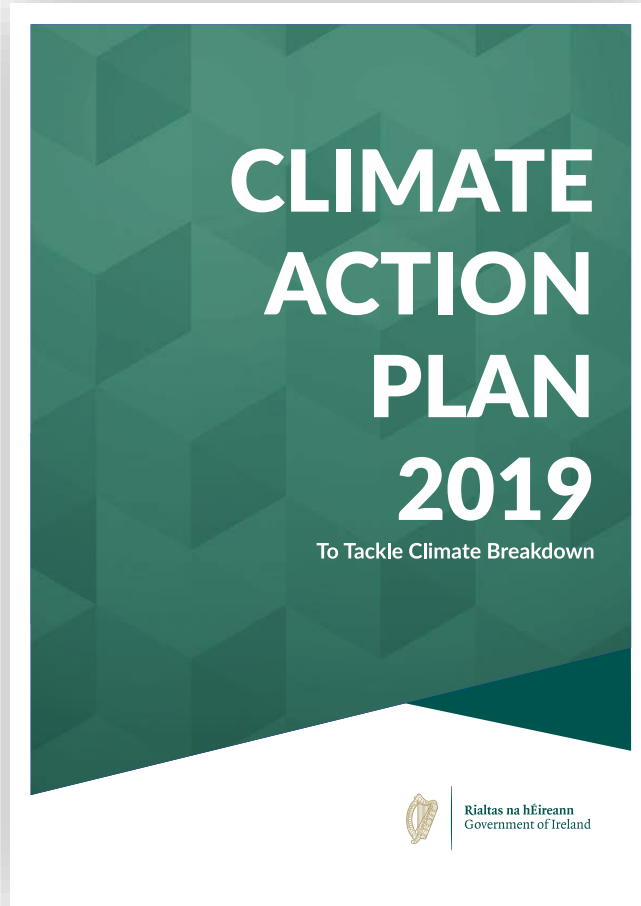
Building Offshore Wind:

Key Policy Improvements for Grid Connections, RESS, and Grid Capacity

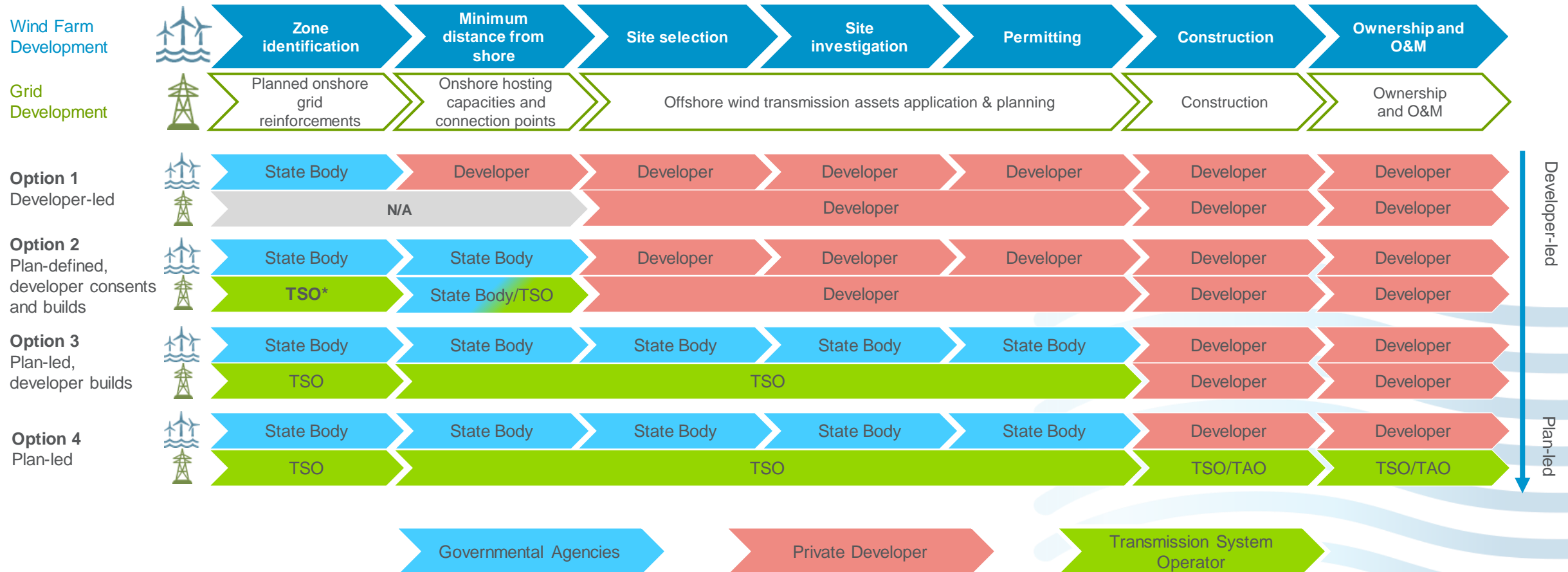


| Policy Improvement (PI) | Brief Description of What's Needed | Lead | Supporting Role | Next Step | Target Date | Additional Capacity in 2030 vs BASE scenario of 674 MW* |
|--|---|---|-----------------|--|-------------|---|
| PI5: Grid Offers & Consenting | A decentralised, developer-led grid delivery model involving early engagement with An Bord Pleanála and EirGrid must be put in place to facilitate parallel wind farm and grid consenting. Phase 1 & 2 Projects need clarity on how their offers will be progressed. | Decentralise Grid: DECC Offers: CRU/ EirGrid | ABP | DECC to use a developer-Led Option 1/2 Offshore Grid Delivery Model. CRU to put in place grid offer process for Phase 1 & 2 Projects. EirGrid to process offers. | Q4 2020 | +906 MW |
| PI6: Grid Delivery | Sufficient resourcing must be in place so that non-contestable grid delivery does not delay projects from commissioning. Appropriate cable functional specifications are also vital. | CRU | ESBN, EirGrid | Sufficient resources and incentives in PR5 to deliver project grid connections in a timely and cost-effective manner. | Q1 2021 | +500 MW |
| PI7: RESS | An efficient RESS scheme must be put in place for offshore wind to maximise the capacity that can be achieved by 2030. | DECC | CRU, EirGrid | First Offshore RESS (O-RESS) auction as soon as possible with sufficient volumes auctioned by 2025 to meet the 2030 targets. | Q4 2021 | +2,112 MW |
| PI8: Grid Capacity (note: IWEA's Saving Power report is dedicated to this issue) | The design, consent and construction of the appropriate network reinforcement for the east coast must be carried out as quickly as possible and on the south and west coasts to facilitate post-2030 projects. | EirGrid, CRU | ESBN | EirGrid to publish Power Systems Vision 2030 indicating what is required for 2030. CRU to ensure EirGrid and ESBN have the resources necessary in PR5 to deliver the grid required. EirGrid & industry to engage on the development of an 'All-Island Grid Capacity Forum' | Q4 2020 | Modelled in Saving Power report and not this study. Offshore wind limited to ~2000 MW without this PI. |

Offshore Grid Options Considerations

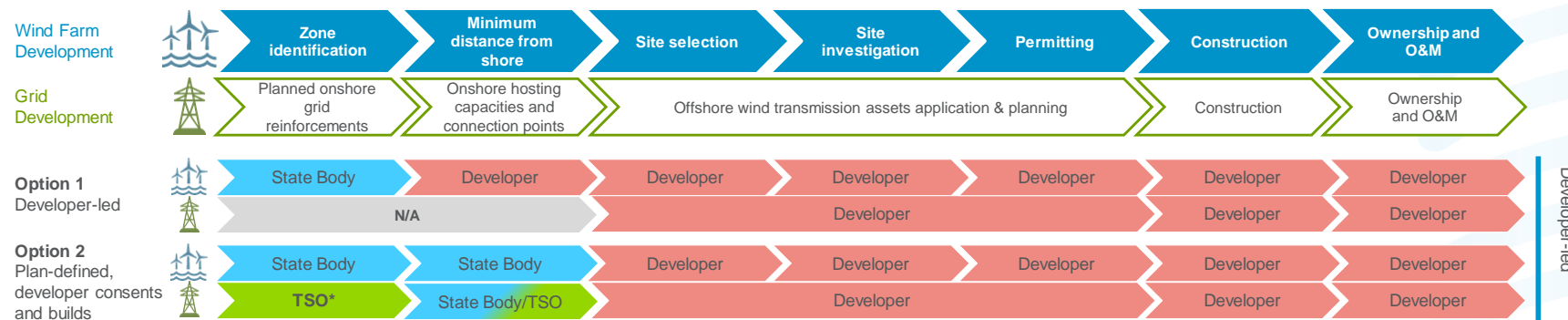


Navigant report set out four options for grid models in Ireland



Offshore Grid Options Consultation - Pre-2030 Proposal (5GW)

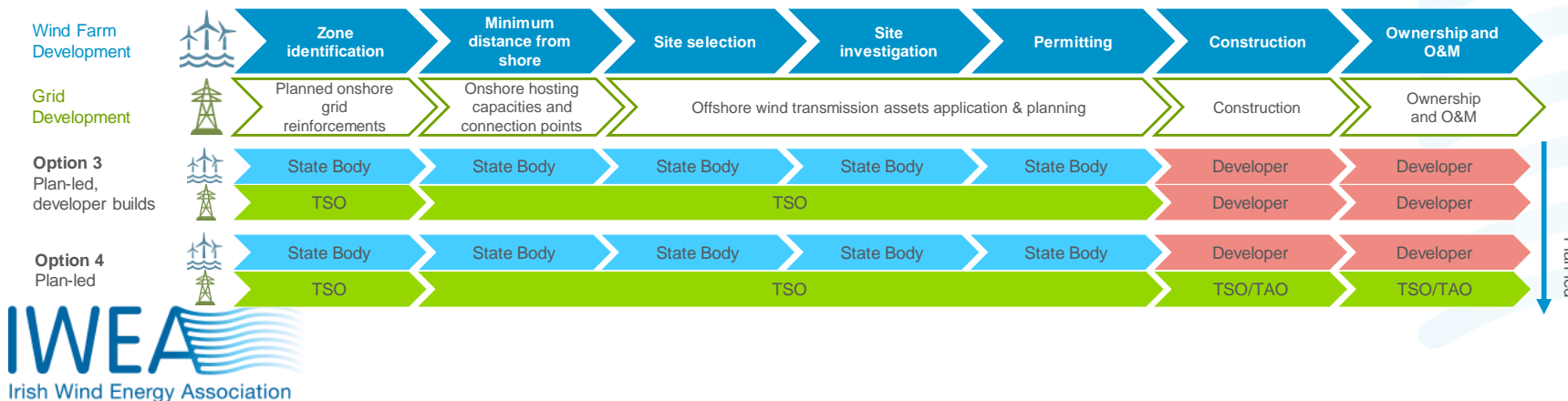
- IWEA supported a base of **Option 1 (developer-led model)** with components of Option 2 - the proactive development of the transmission system - to be progressed as a **hybrid solution**
- This should be applied to the **Phase 1 and Phase 2 Projects** which can deliver **pre-2030**



Key Assumption - Phase 1 & Phase 2 Projects progress under 'developer led' offshore grid model to 2030

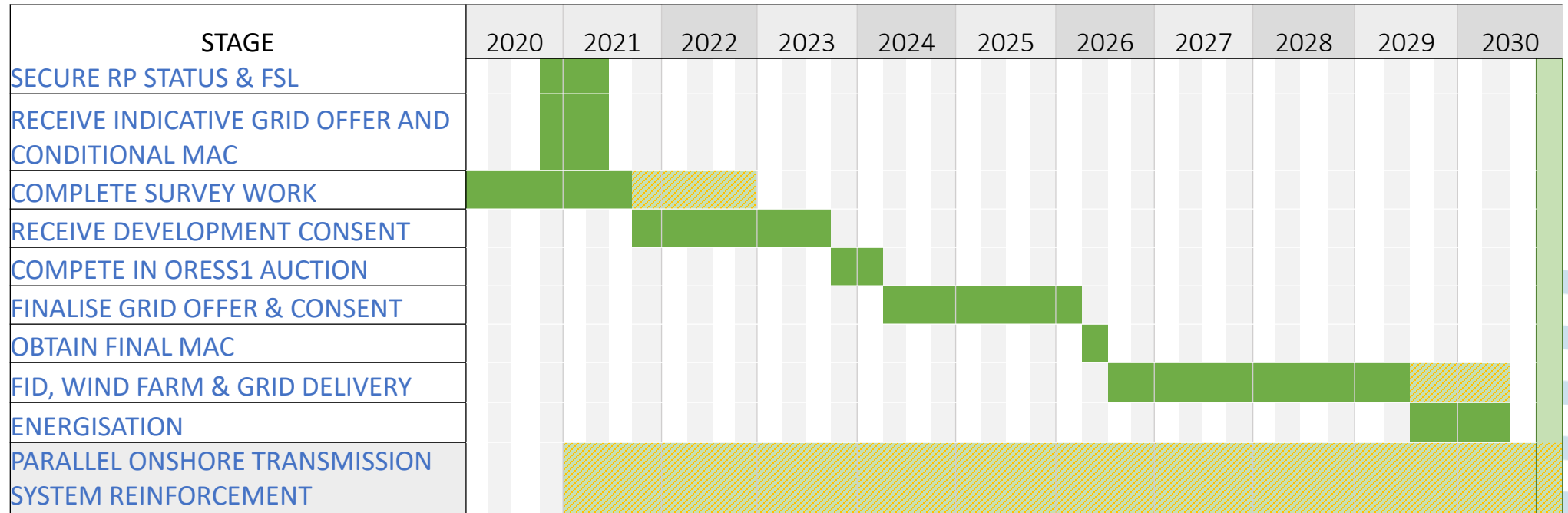
Offshore Grid Options Consultation - Post-2030 (30GW Potential)

- IWEA believes a **plan-led approach that is zoned appropriately** is likely to be needed **post-2030** to unlock investment beyond 5GW and to **tap into the 30GW of potential** for export in the PfG
- Planning for the **transition from the pre-2030 model to the post-2030** more plan-led approach must begin as soon as a pre-2030 model is defined to provide a **clear, transparent roadmap**
- IWEA recommend this **model and roadmap are consulted upon** once policy decisions to support the PfG export ambitions have been developed



Steps to receive a grid connection and energise project

Phase 1 **Business-As-Usual Baseline** project example (timelines for grid connection onwards the same for Phase 2 Projects just later)



7 years from
final consent
achieved to
energisation

Policy Improvements 5 & 6 for Grid Connection and Delivery

- **Collaboration is key** on connection policy design and grid connection delivery - CRU, EirGrid, ESB Networks, Industry
- Obtaining **consent for the grid connection at the same time** as obtaining consent for the wind farm - **An Bord Pleanála and EirGrid must be resourced sufficiently to allow early engagement**
- The connection offer process and agreements need to strike a balance between:
 - a) the need to have **legal certainty on the grid connection method, costs and timelines** when bidding and securing a RESS contract;
 - b) the need to **ensure grid capacity** for offshore renewable projects **is used efficiently**; and
 - c) the need for **commitments** to execute connection offers including first-stage payment and bonds
- Strongly recommend that EirGrid update analyses from East Coast Generation Assessment **study for entire coastline for pre-2030 projects** to best optimise grid capacity

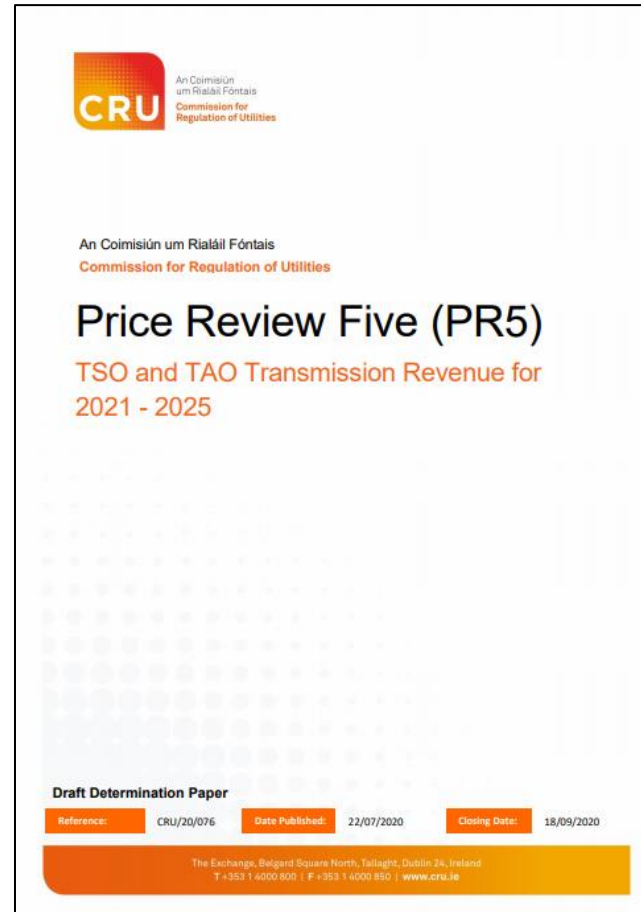
East Coast Generation Opportunity Assessment

February 2019



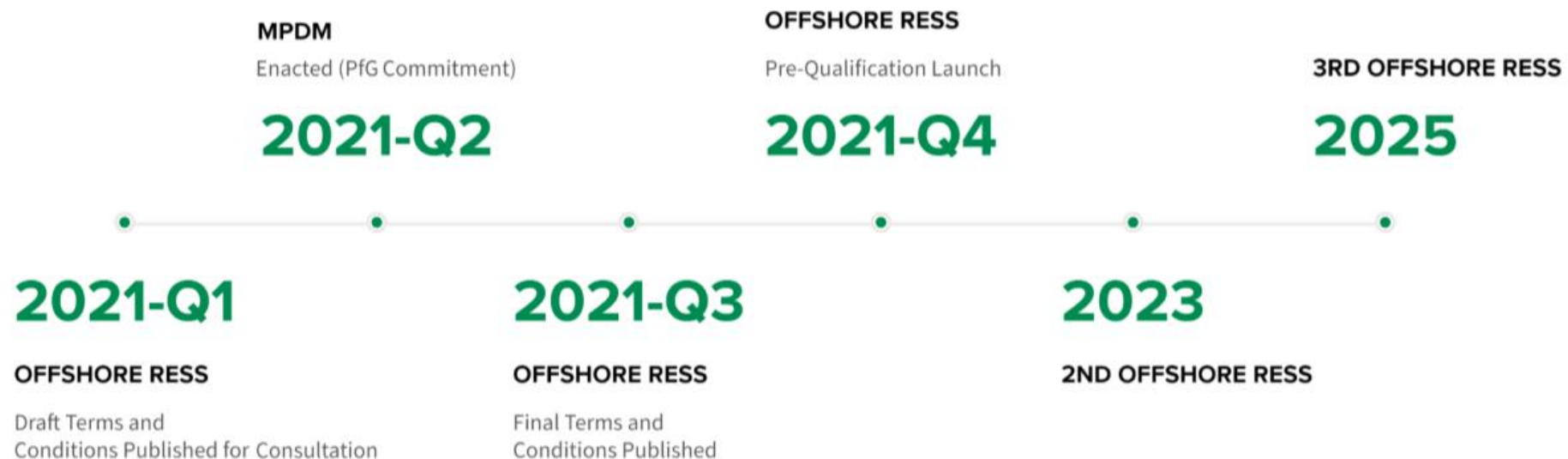
Policy Improvements 5 & 6 for Grid Connection and Delivery

Resourcing for EirGrid and ESB Networks is vital!



Policy Improvement 7 - Three RESS Auctions by 2025

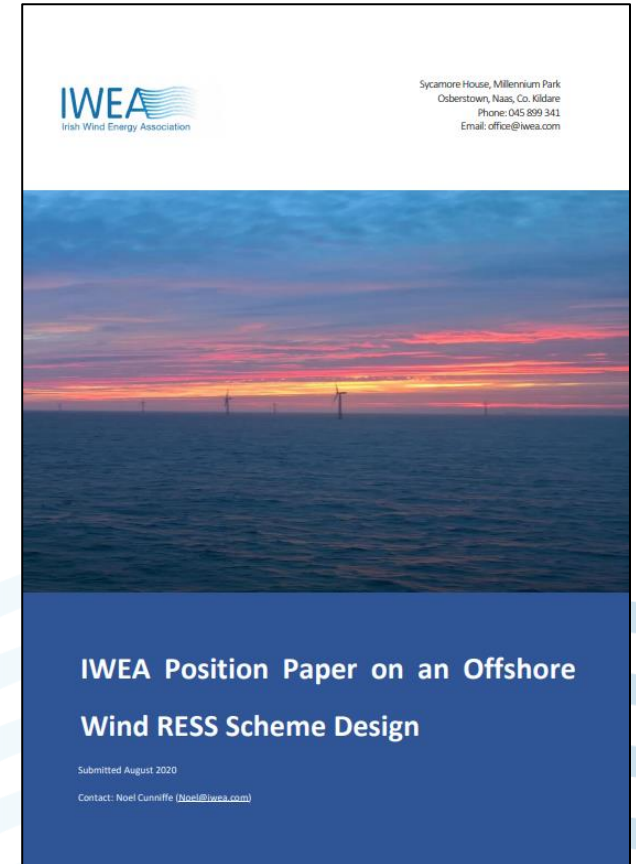
Target Timeline



Considerations for RESS Auction Design

- Indexation
- Late delivery penalties should be limited to **erosion of support**
- Move **constraint and curtailment** from being an uncontrollable risk on the developer to a **centrally managed risk**
- **Pay-as-Clear** (uniform price) auction mechanism
- **High level of interaction** should take place between **DECC and industry**
- Timing of the auctions will be a critical factor to **ensure competition**

The results in this study indicate that if Policy Improvements 1-6 are implemented, then the timing and volume of the RESS auctions along with the grid capacity put in place (Policy Improvement 8) will determine if it is 3.5 GW or 5 GW of offshore wind that is successful by 2030.



Policy Improvements - Grid Connection, Grid Delivery & RESS

Grid Connections & Grid Delivery

P15

EirGrid and ABP to engage with projects from project initiation so the project can **receive a final grid offer and get consent for its grid connection** within **1.5 years** on average after RESS

P16

Financial close and **construction of the wind farm and grid connection** should take **3 years or less** (including energisation)

Result: Policy Improvements in Offshore Grid Connections and Grid Delivery lead to **an additional 1,400 MW delivered by 2030** compared to Baseline Scenario

Key Assumption - Phase 1 & Phase 2 Projects progress under 'developer led' offshore grid model to 2030

Result: Policy Improvements in Offshore RESS auction design, combined with previous Policy Improvements to improve pipeline, lead to **an additional 2,100 MW delivered by 2030** compared to Baseline Scenario

Offshore Route-to-Market

Three RESS auctions need to occur **by 2025** with sufficient volumes and competition and **first auction** as soon as possible

P17

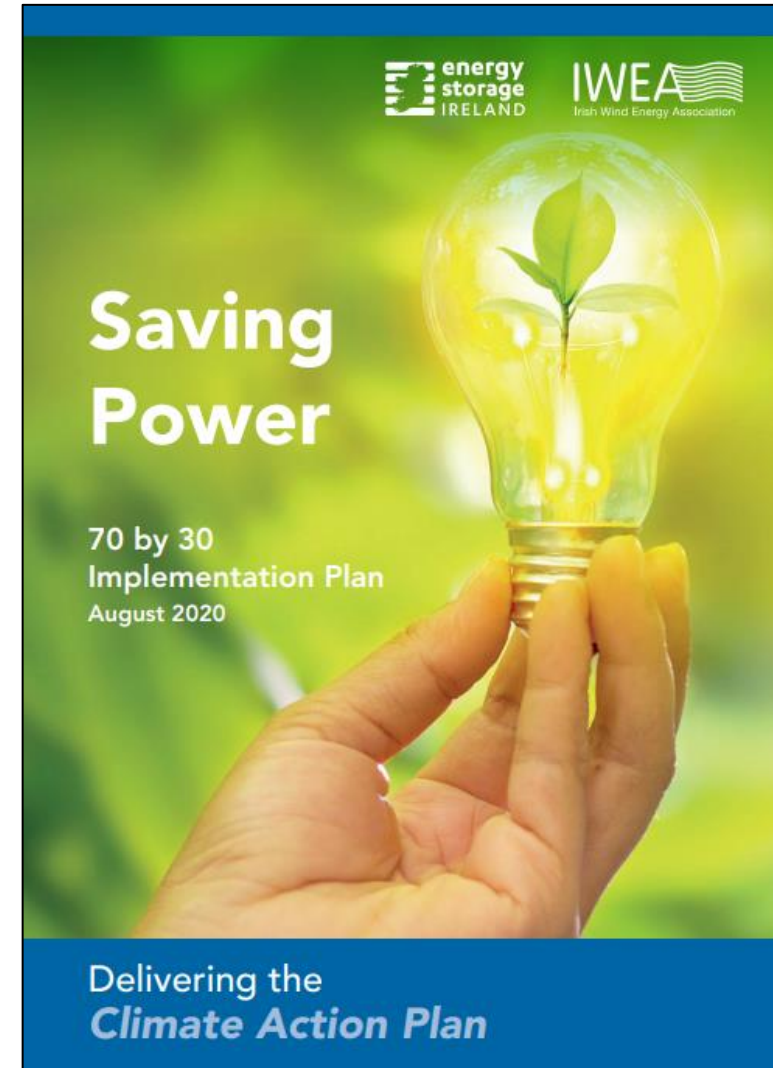
Importance of Grid Capacity & Integration

P18

Work must commence immediately on **strengthening the capacity and flexibility of the grid** to accommodate 5 GW of offshore wind by 2030.

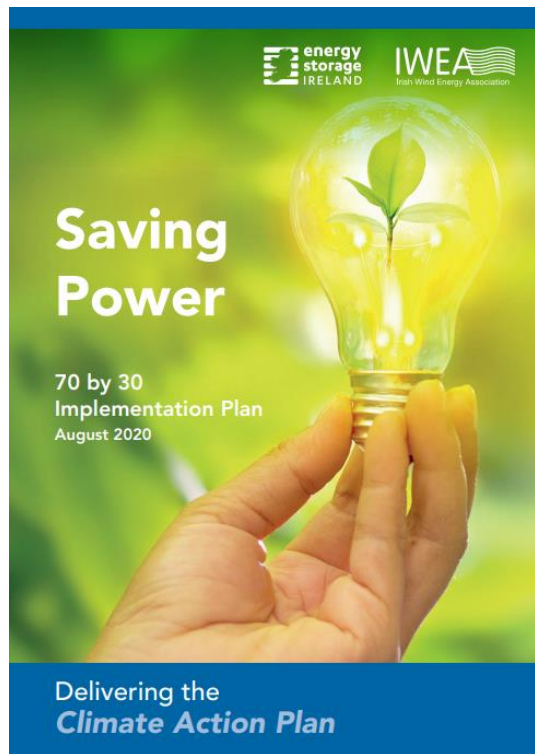
Result: If this Policy Improvement is **not achieved** then offshore wind capacity in Ireland is **limited to ~2000 MW by 2030.**

This is currently the single biggest challenge facing Ireland's 2030 targets for both offshore and onshore wind



Saving Power:

Minimising Dispatch Down – Curtailment and Constraints

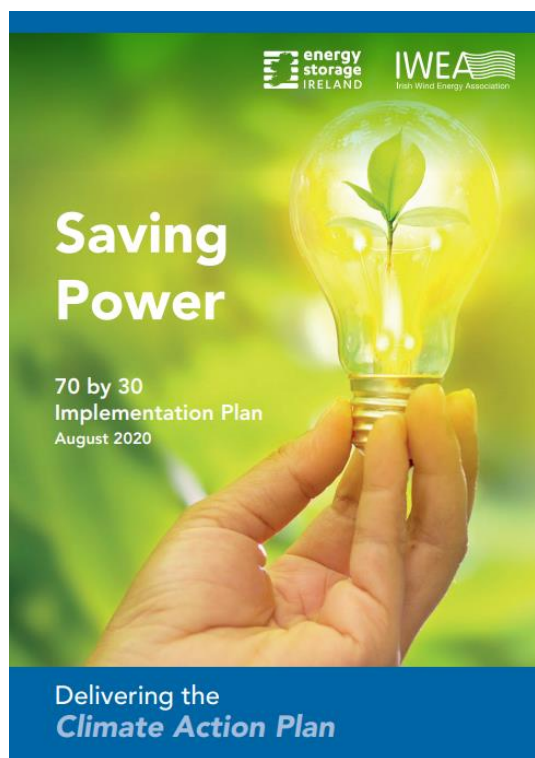


[Link to Saving Power Webinar here](#)

| Policy Measures to Minimise Curtailment | | | | | |
|---|---|---|-----------------------------------|--|---|
| Policy Measure | Description | Aim | Lead Stakeholders | Target Date | Impact in 2030 if Policy Measure not implemented |
| DS3+ | Enhance the DS3 programme to facilitate 2030 RES-E objectives | Develop a DS3+ programme to relieve existing operational constraints in line with EirGrid's strategic objectives to run the system with up to 95% non-synchronous generation | EirGrid, CRU, ESBN | 2020 | 16.4% Curtailment |
| Interconnection Capacity | Provide additional interconnection capacity i.e. deliver Celtic and Greenlink interconnectors and put in place an enduring interconnection policy regime | Deliver Greenlink Interconnector by 2023 and Celtic Interconnector by 2026 Develop an enduring interconnection policy regime by Q4 2020 | CRU, EirGrid, Greenlink Developer | Develop enduring interconnection regime - 2020 Greenlink – 2023 Celtic – 2026 | 19.1% Curtailment |
| Interconnection Operation | Introduce Single Intraday Coupling (SIDC) and maximise counter-trading as an interim measure to ensure that the market design is incentivising the right behaviour on the interconnectors on a first principles basis (least cost / least emissions). | Enhance interconnector operation so that they are able to export approximately 90% of their capacity during curtailment events | EirGrid, SEMO, CRU | Maximise countertrading - 2020 Introduce SIDC - 2023 | 12.4% Curtailment |
| Policy Measures to Minimise Constraints | | | | | |
| Policy Measure | Description | Aim | Lead Stakeholders | Target Date | Impact in 2030 if Policy Measure not implemented |
| Increase Transmission Grid Capacity | Progress grid reinforcements based on future renewable development pipeline along with alternative network solutions using best-in-class community engagement. Streamline EirGrid's 'six-step' process and create a Grid Capacity Advisory Council. Maximise the capacity of the existing grid via alternative network solutions such as Smart Wires, energy storage, demand side response | Minimise constraints to the greatest extent possible and, where appropriate and reasonable, provide an indicative solution and timeline so renewable electricity generations can continue to develop with the certainty that constraints will be minimised in future. | EirGrid, ESBN, CRU | In 2020: Identify grid development requirements; Establish Grid Capacity Advisory Council; Initiate design & consent of required grid reinforcements. Develop PR5 grid development programme of work | 1750 MW Less Onshore Wind 2000 MW Less Offshore Wind 8% Increase in cost of wind energy |

Saving Power:

Major Long-Term Changes to Consider to Minimise Dispatch Down



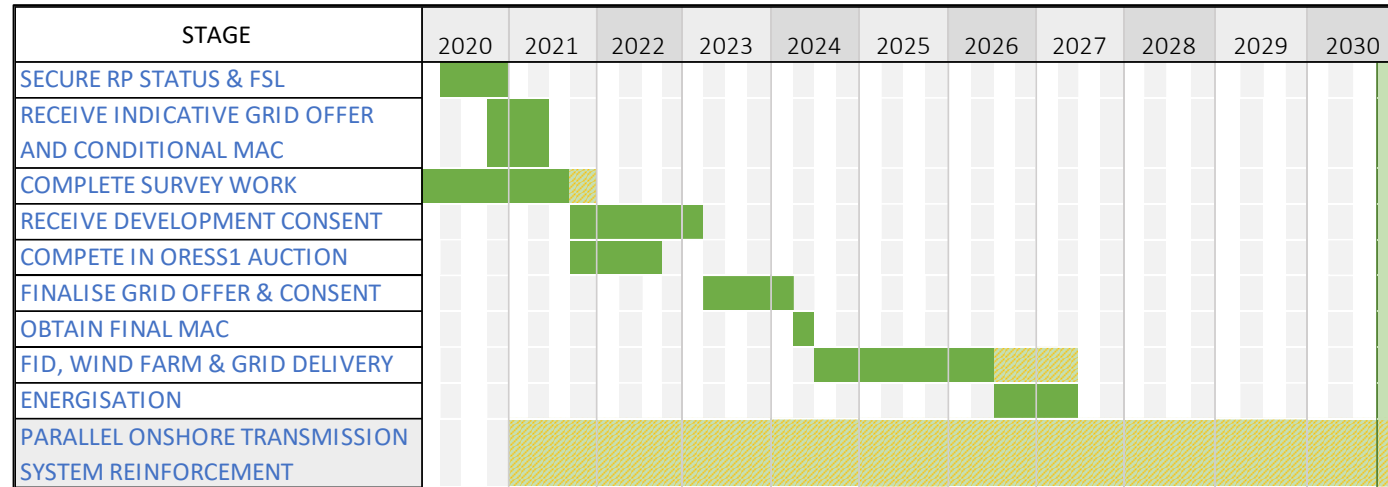
[Link to Saving Power Webinar here](#)

| Major Long-Term Changes to Consider | | | | | |
|-------------------------------------|---|---|--------------------|-------------|--|
| Policy Measure | Description | Aim | Lead Stakeholders | Target Date | Impact in 2030 if Policy Measure not implemented |
| Market Redesign | Today's electricity market is designed around marginal-cost energy, backup capacity and small amount of system services. In the future, renewable electricity will need long-term energy contracts, power plants will likely rely on capacity contracts and the grid will need a much larger market for system services. There is consensus change is coming, but a lot more analysis is required to establish exactly what this change is. | The market operator, SEMO via EirGrid and the CRU should put in place a dedicated team to solely focus on what the electricity market design should be in 2030 to facilitate a 70by30 power system. Ireland should also seek to engage and lead at a European level in the design of future markets appropriate for very high RES-E levels. | CRU, SEMO, EirGrid | 2021 | N/A |
| Dispatch down Certainty | CRU should implement dispatch down compensation for variable renewable generators, which is paid for by EirGrid and ESBN, who can then justify investments in solutions to reduce this compensation and thus reduce dispatch down. The compensation mechanism will need to ensure that generators are also not incentivised to build capacity in unwanted locations. | This could be implemented in the short-term while transposing Article 12 and 13 of the Electricity Regulation in the Clean Energy Package. If not, then the CRU should establish a roadmap that will explain how dispatch down will be managed over the next decade at the lower cost to the consumer, while also incentivising investment in renewable electricity to achieve 70by30. At present without dispatch down compensation, it is very likely that the 2030 targets will not be met or alternatively, they will be met at unnecessarily high costs to the consumer. | CRU, EirGrid, ESBN | 2020 | N/A |
| Grid 2050 | The power system will be very different in 2050 so whatever path we take towards 2030 should bring us on the journey to full decarbonisation of the economy before 2050. This will ensure we can 1) use wind energy for renewable heat and transport and 2) minimise dispatch down due to Energy Balancing. | EirGrid and ESB Networks should begin planning for the power system needs for a fully decarbonised electricity system which can support the electrification of heat and transport with the goal of a decarbonised economy by 2050. | EirGrid, ESBN, CRU | 2020 | N/A |

PfG/CAP Delivered Scenario Timelines

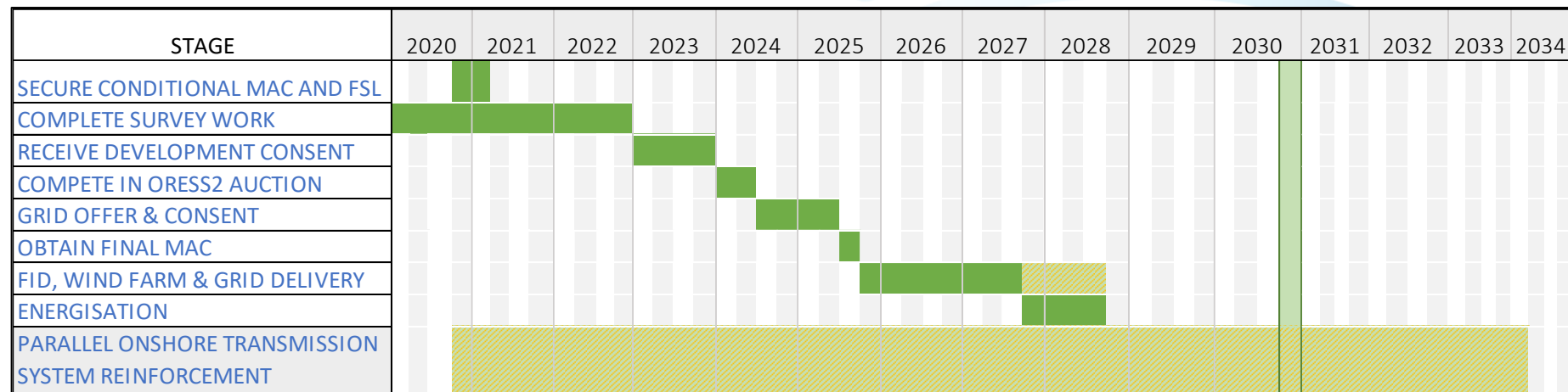
Indicative Phase 1 Timeline

with all Policy
Improvements =
3 years saved



Indicative Phase 2 Timeline

with all Policy
Improvements =
5.5 years saved

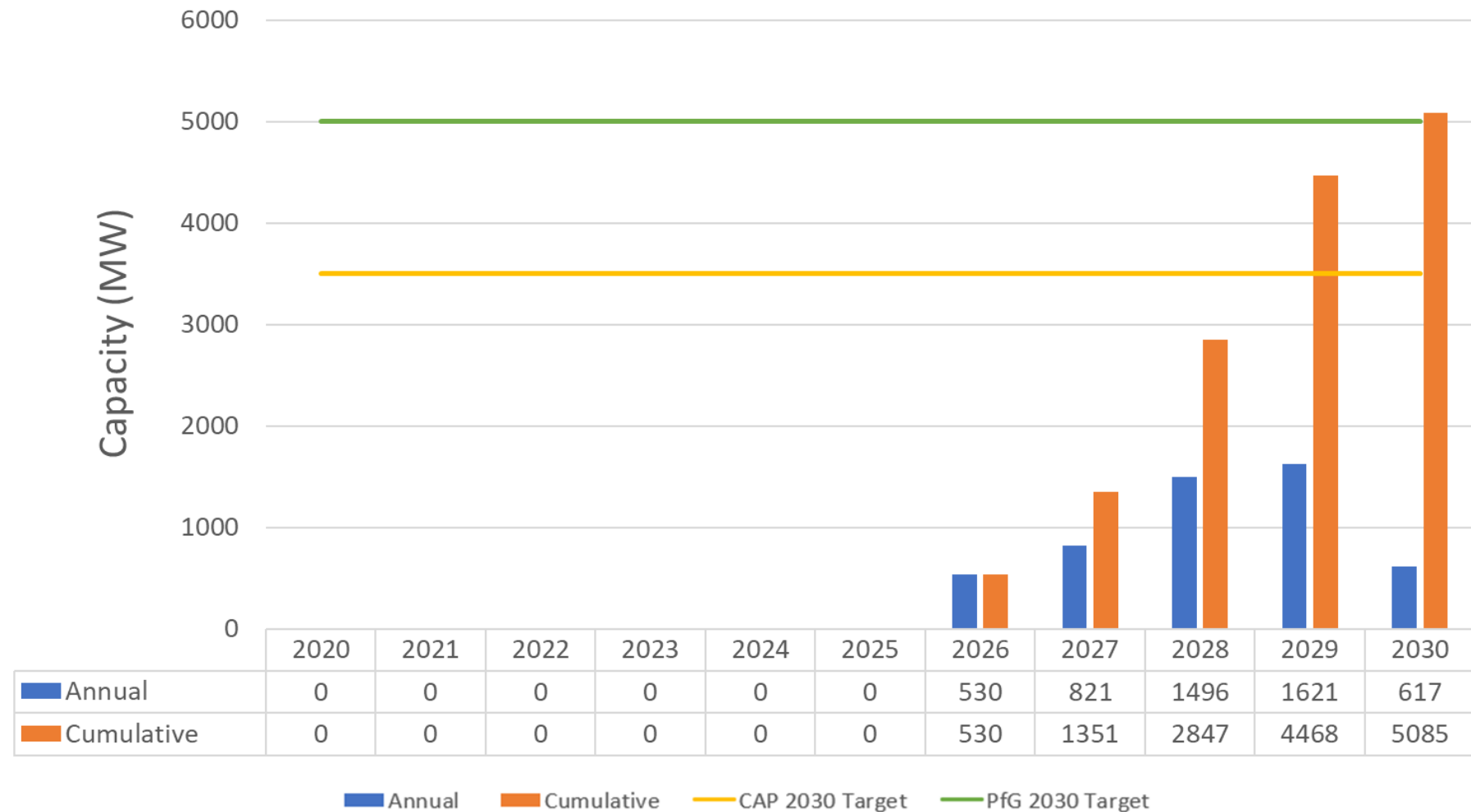


PfG/CAP Delivered Scenario Results - 5GW is possible by 2030!

Delivering all eight Policy Improvements means that Ireland can **deliver over 5,000 MW of offshore wind by 2030** when all systems work together in tandem

- ✓ Planning
- ✓ Grid Connections
- ✓ Route-to-Market and
- ✓ Grid Capacity

Capacity Energised - PfG/CAP Delivered Scenario 2020-2030



Currently there are 10 Committees in IWEA



Health & Safety



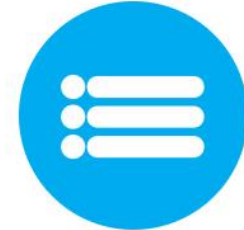
Markets



Offshore



Community
Engagement



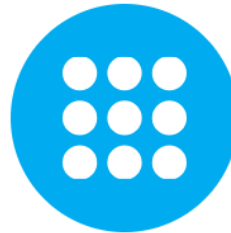
Asset
Management



Planning



Energy Systems



Grid

Renewableni

Northern Ireland

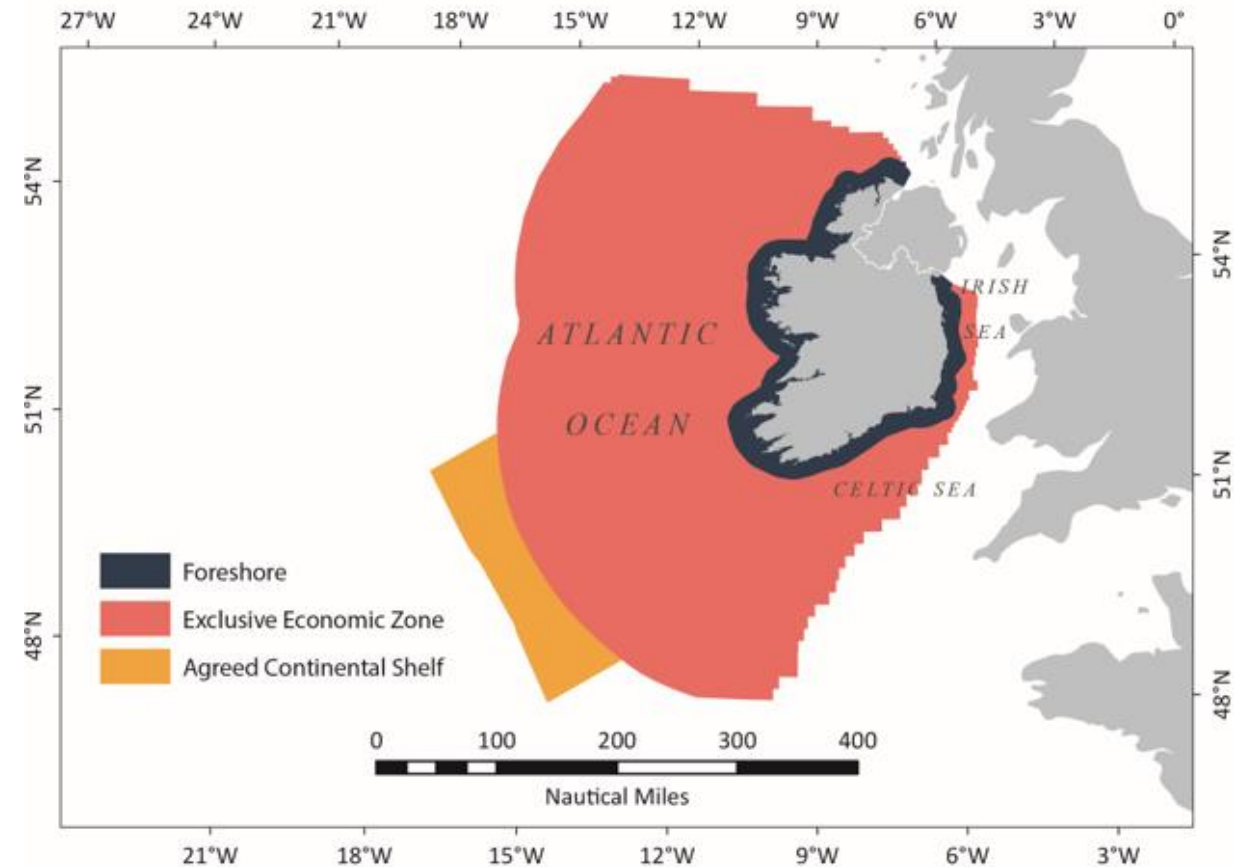


Storage

Floating Offshore Wind - 30GW Programme for Government target

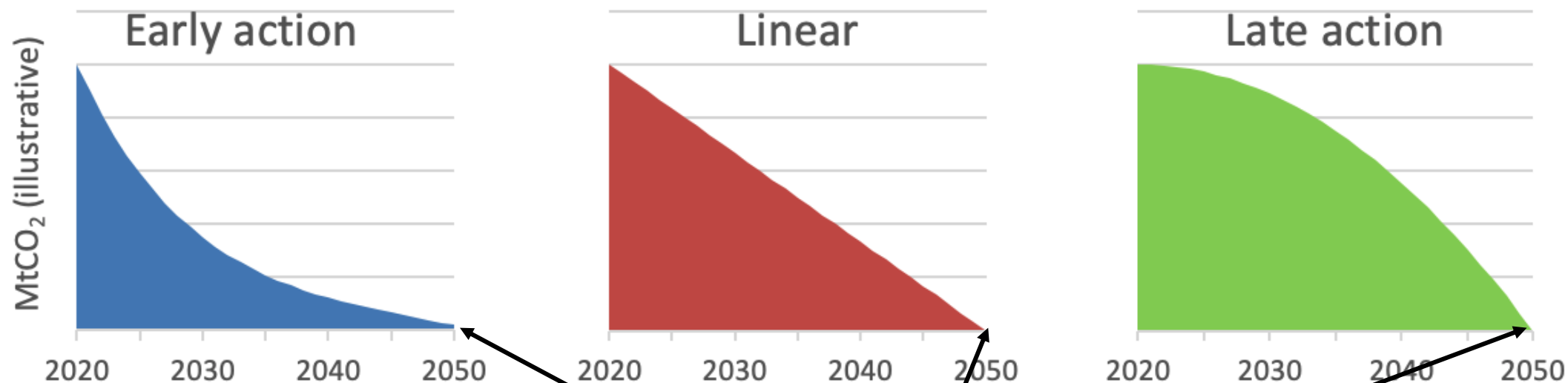
Provides huge opportunities for Ireland to be a **global leader in Floating Offshore Wind**

- Net-zero economy by 2050 will drive unprecedented levels of change
- Direct electrification of Heat & Transport
- Indirect electrification through 'Clean Fuel Production' e.g. Hydrogen, Electrofuels
- Meeting demand of domestic Large Energy Users and contribute to wider EU decarbonisation



Why carbon budgets matter?

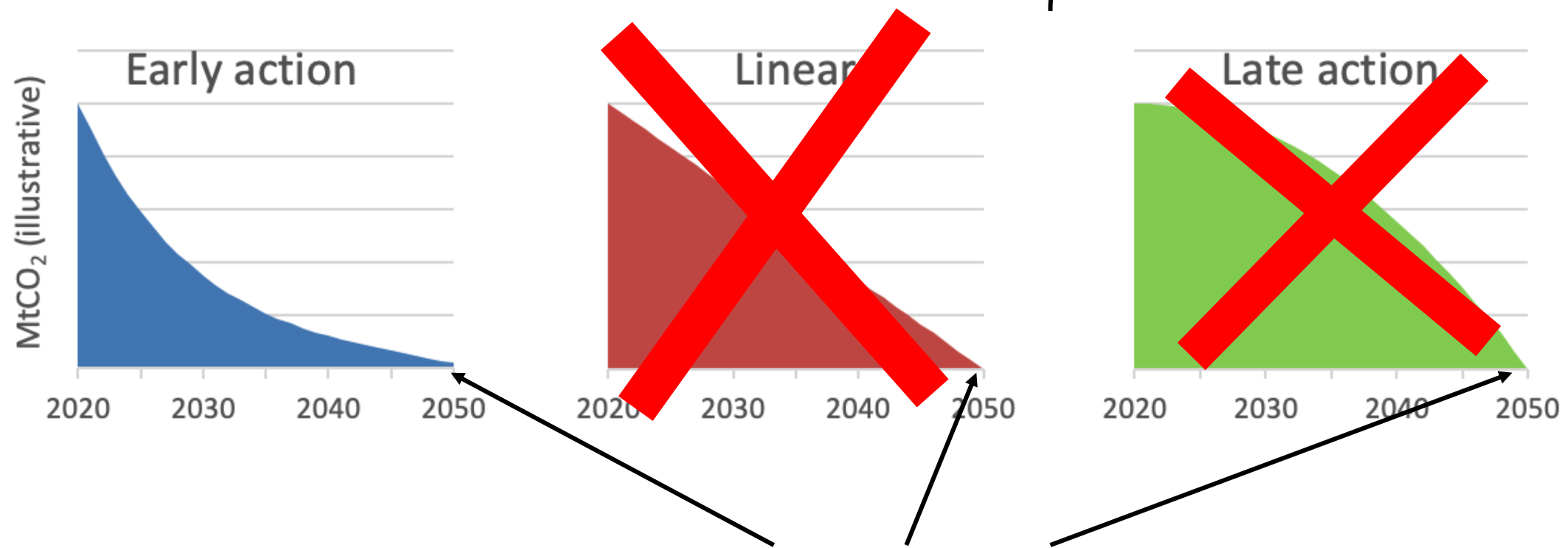
Late action cumulative emissions =
double early action cumulative emissions
therefore
double global warming impact



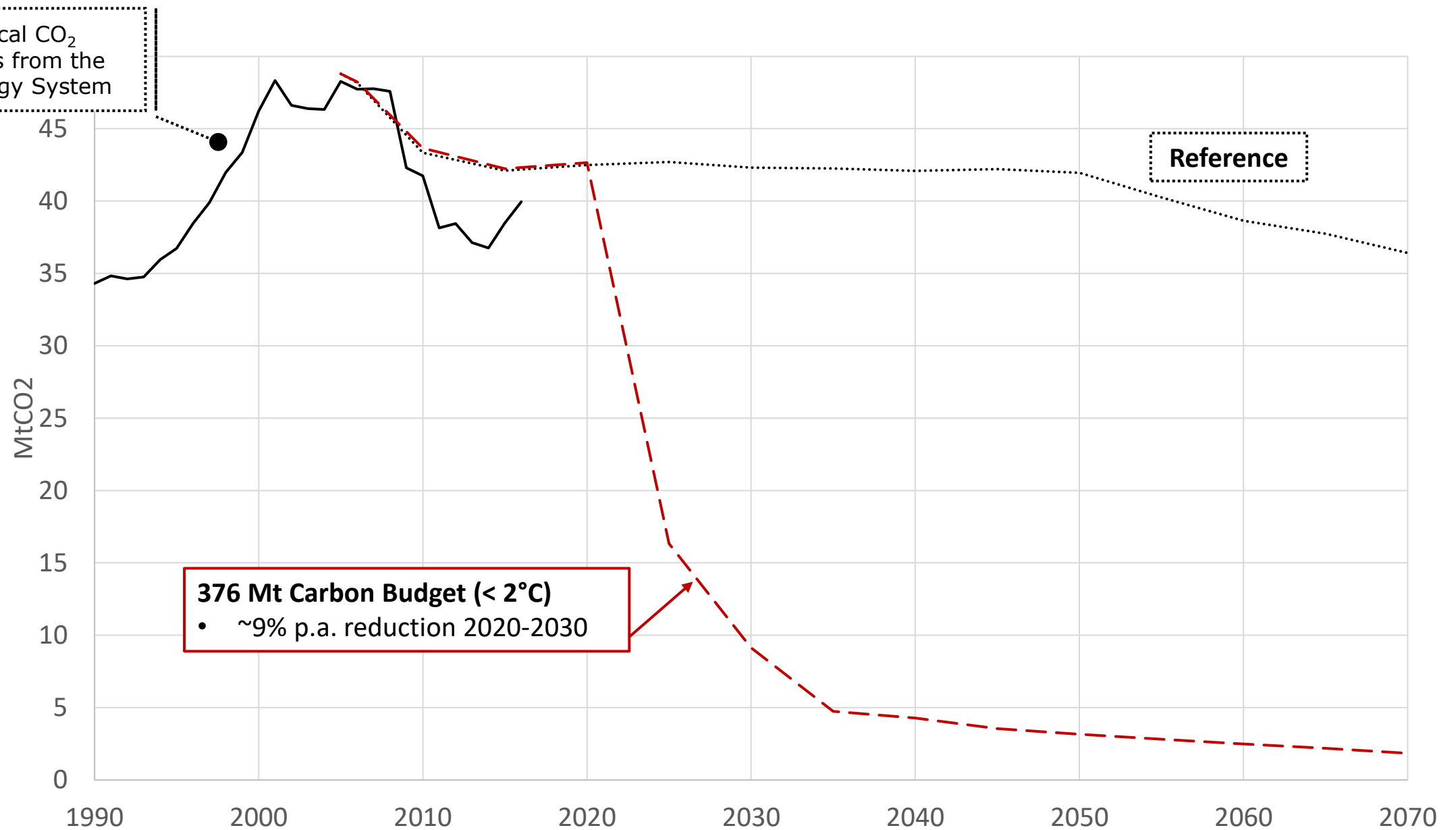
Very different pathways, but all achieve **net-zero emissions** in 2050

Why carbon budgets matter?

Late action cumulative emissions =
double early action cumulative emissions
therefore
double global warming impact



Very different pathways, but all achieve net-zero emissions in 2050



We cannot act fast enough.



Building Offshore Wind - 70by30 Implementation Plan

10 December 2020

